

RECEIVED BEFORE THE ARIZONA CORPORATION COMMISSION 2014 OCT 16 A 11: 47

2

1

COMMISSIONERS

**GARY PIERCE** 

**BOB BURNS** 

**BRENDA BURNS** 

BOB STUMP, Chairman

SUSAN BITTER SMITH

COUNTY, ARIZONA.

COUNTY, ARIZONA.

3

4 5

6

7

10

11

12 13

14

15

16

17

18

19

20

21

22 23

24

25

26

ORP COMMISSION DOCKET CONTROL

Arizona Corporation Commission **DOCKETED** 

OCT 16 2014

**DOCKETED BY** 



IN THE MATTER OF THE APPLICATION OF LIBERTY UTILITIES (LITCHFIELD PARK WATER AND SEWER), CORP. FOR APPROVAL OF AN EXTENSION OF ITS CERTIFICATE OF CONVENIENCE AND

IN THE MATTER OF THE APPLICATION OF LIBERTY UTILITIES (LITCHFIELD PARK WATER AND SEWER), CORP FOR

NECESSITY TO PROVIDE WATER

UTILITY SERVICE IN MARICOPA

APPROVAL OF AN EXTENSION OF ITS CERTIFICATE OF CONVENIENCE AND

NECESSITY TO PROVIDE WASTEWATER UTILITY SERVICE IN MARICOPA COUNTY, ARIZONA.

IN THE MATTER OF THE APPLICATION OF VALLEY UTILITIES WATER COMPANY, INC. FOR AN EXTENSION OF ITS CERTIFICATE OF CONVENIENCE AND NECESSITY TO PROVIDE WATER UTILITY SERVICE IN MARICOPA

DOCKET NO. W-01427A-14-0134

# ORIGINAL

DOCKET NO. SW-01428A-14-0180

DOCKET NO. W-01412A-14-0262

POST HEARING CLOSING BRIEF OF TRS 8, LLC

#### I. **INTRODUCTION**

TRS 8, LLC ("TRS 8" or the "Landowner") hereby submits this Closing Post Hearing Brief in support of the granting of Liberty Utilities' ("Liberty") Application to expand their Certificate of Convenience and Necessity ("CC&N") to provide water and wastewater service to

partnership, which is an affiliate of TRS 8. On September 30, 2014 TRS 8 purchased the 365 acre property known as Marbella Ranch from El Paseo Natural Gas Company. The Commission must decide which of two competing applications between Liberty and Valley Utilities Water Company, Inc. (Valley") will be granted the ability to provide water service to approximately 1,260 residential units within Marbella Ranch, and approximately 50.5 acres of industrial uses. Although the Utilities Division Staff ("Staff") determined that both Liberty and Valley were interconnected, potable water providers, Staff distinguished the two applications by stating that Liberty is "financially viable" and that Liberty "has been requested to provide ... service to Marbella Ranch Development" (See Executive Summary of Staff Report). Staff recommends that the Commission approve Liberty's application. TRS 8 supports Staff's recommendation to grant the CC&N for water and wastewater service to Liberty and not grant the water service to Valley for the following reasons.

Marbella Ranch, currently owned by Marbella Ranch Limited Partnership, A Delaware limited

## 1. Ownership Preference

TRS 8 met with both Valley and Liberty to determine which utility provider could provide the best service to Marbella Ranch. This evaluation took a number of months and included a number of meetings to discuss all opportunities. TRS 8 hired a professional utilities expert to help evaluate both Valley and Liberty's ability to serve Marbella Ranch. TRS 8 evaluated both companies' ability to serve and determined that it was not only in the best interest of TRS 8 to choose Liberty, but also in the best interest of the future home owner who will be using and paying for the future services. TRS 8 formally requested service from Liberty and supported their subject application based on many factors. TRS 8 did not request service from Valley and feels strongly that they are not a suitable choice to provide water service to Marbella Ranch. If Liberty is not granted the ability to serve Marbella Ranch, TRS 8 would likely reevaluate its' options and investigate an HOA managed option or the formation of a Domestic Water Improvement District ("DWID"). TRS 8 feels strongly that owner preference should be given a great amount of weight. This position was supported by the Commission in Decision No.

68453, whereby the Commission granted a CC&N expansion to Woodruff Water Company ("WWC") based on the landowner's preference (Pivotal Group) for WWC to serve the Sandia property. Decision 68453 at 28. To approve a CC&N expansion for Valley to serve Marbella Ranch without property owner support, and without evidence that they are at least equally qualified as Liberty puts landowner's property rights at risk, which then transfers extra risk to the public at large.

### 2. Ability to Serve

TRS 8 is concerned that Valley's incomplete engineering report does not support their claim to be able to provide commercial fire flows for the 50.5 acre industrial property. TRS 8 does not believe that Valley is best situated to construct or expand their system to provide for commercial fire flows. However, TRS 8 feels comfortable that Liberty's system can provide commercial fire flows as is evidenced by Liberty's complete engineering report.

TRS 8 is also very concerned that Valley does not have a plan in place to raise enough capital to meet Staff's current recommended stipulation number 3 that states that if approved, Valley would be required "[t]o fund the entire construction costs with equity." When Valley was pressed about the ability to meet staff's recommendations, Mr. Prince from Valley stated that "[i]t would be very difficult for us." Hearing Transcript at 105, line 19. Given the uncertainty regarding Valley's ability to raise enough capital to meet staff's recommended conditions, TRS 8 believes that Valley has not adequately demonstrated their financial ability to serve Marbella Ranch.

### 3. Benefits to Customers

Marbella Ranch is envisioned as a medium to high density mix-use residential development that will include starter homes for young families and a housing option to those employed or stationed at Luke Air Force Base. Given the affordability factor, it is very important to TRS 8 that the needs of the future utility customer are taken into account. As part of the evaluation between Valley and Liberty, existing rates were analyzed to determine which company could provide a more cost effective service to the customer. As stated by Mr. Wittrock

of TRS 8, Valley's monthly water rates currently are approximately \$46.00 a month per 8,000 gallons, and Liberty is approximately \$25.00 per month. Hearing Transcript at 113, lines 14-23. In addition to water rates that would be almost double with Valley, TRS 8 would also need to install separate sewer shut-off valves for each residential unit if Valley was issued the service area for water, since there would not be a true integrated system. Mr. Wittrock stated that in his experience, a shut-off valve could cost between \$200.00 - \$400.00 per unit. Hearing Transcript at Page 114, lines 15-17. Mr. Wittrock also stated that typically, the extra cost is passed on to the buyer in the home price. Hearing Transcript at 114, lines 18-20. This could increase the costs to the home buyers of Marbella Ranch by nearly \$500,000.00 for the entire 1,260 units, while receiving no added benefit.

Lastly, TRS 8's preference for Liberty could create a better customer service environment by providing one single utility service company for both water and sewer service with one customer service point.

#### 4. Public Interest:

In the end, the test to evaluate which utility company should serve water to Marbella Ranch is which company meets the public interest test. When asked by Judge Pasternoster why Valley's request would be in the public interest, Mr. Prince of Valley answered that it "would definitely give us a broader base to be able to spread the costs. Hearing Transcript at 105, lines 4-7. Mr. Prince also stated that the benefit to Valley would include the ability to stabilize their rates and "that it would allow us to have sufficient funds and capital to expend on improvements in our system." Hearing Transcript at 89, lines 7-11.

The question of public interest should not be answered with the potential benefits to a utility or the potential ability to benefit a company's financial structure. It should be answered by examining the benefit to the public, including the customers who will pay the utility rate.

# II. Conclusion

For the reasons set forth herein, TRS 8 respectfully respect that the Commission follow Staff's 2 recommendation and grant Liberty's application for a CC&N to provide water and wastewater 3 service within the Marbella Ranch Development in Maricopa County, Arizona. 4

RESPECTFULLY SUBMITTED this 16<sup>th</sup> day of October, 2014

William E. Lally

Tiffany & Bosco, PA

2525 E. Camelback Road, Seventh Floor

Phoenix, Arizona 85016 Attorney for TRS 8

11 12

10

1

5

6

7

8

9

ORIGINAL and thirteen (13) copies filed on October 16, 2014 with:

14

13

**Docket Control** ARIZONA CORPORATION COMMISSION 15 1200 West Washington Street

Phoenix, AZ 85007 16

Copies of the foregoing 17 Mailed/hand delivered on October 16, 2014 to:

18

Sasha Paternoster 19 Administrative Law Judge

ARIZONA CORPORATION COMMISSION 20 1200 West Washington Street

Phoenix, Arizona 85007 21

Janice Alward, Chief Counsel 22 Legal Division

ARIZONA CORPORATION COMMISSION 1200 West Washington Street

Phoenix, AZ 85007 24

25

23

26

1	Robert J. Metli MUNGER CHADWICK, P.L.C.
2	2398 E. Camelback Road, Suite 240 Phoenix, AZ 85016 Attorneys for Valley Utilities Water Company
3	
4	Robert L. Prince VALLEY UTILITIES WATER COMPANY 6808 N. Dysart Road, Suite 112
5	Glendale, Arizona 85307
6	Steve Olea Director, Utilities Division
7	ARIZONA CORPORATION COMMISSION 1200 West Washington Street
8	Phoenix, AZ 85007
9	Patrick Black FENNEMORE CRAIG, PC
10	2394 E. Camelback Road, Suite 600 Phoenix, AZ 85016
11	Attorney for Liberty Utilities
12	By angu Mienisteen
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	